



**MINUTES OF MEETING**  
**COMMUNITY SAFETY COMMITTEE**  
**HELD THURSDAY 12 MARCH 2009**

**PRESENT:**

**Councillors**

Cllr Jean Hay AM, Mayor	Manly Council
Cllr Barbara Aird	Manly Council
Cllr Alan LeSurf	Manly Council
Cllr Dr. Peter Macdonald	Manly Council

**Other Representatives**

Mike Baird	NSW Member for Manly
Superintendent Dave Darcy	Manly Police
Melissa Palermo	Northern Beaches Health Promotion
Malcolm Pearse	Department of Corrective Services
Jacqui Smith	Manly Community Centre
Doug Brooker	Manly Liquor Accord
Tony Haven	State Transit Authority
Sidar Demirbag	Late Night Food Traders representative
Doug Robertson	Community representative
Ray Mathieson	Community representative

**Council Staff**

Sue Johansson	Community Safety Coordinator
Beth Lawsen	Divisional Manager, Human Services & Facilities

**Observer**

Cllr Hugh Burns	Manly Council
-----------------	---------------

**TO THE MAYOR AND COUNCILLORS OF THE COUNCIL**

The **Community Safety Committee** met on Thursday 12 March, 2009, to consider the matters referred to it and now reports having reached the decisions taken and recommendations stated hereunder:

**OPEN**      The Meeting commenced at 8.00am

**ITEM 1      APOLOGIES AND LEAVE OF ABSENCE**

- Lauren Stracey of MDECC
- Cllr Lauren Elder
- The Corso Precinct position is vacant, as the Precinct is yet to elect a Committee for 2009

**ACTION**

**ITEM 2 DECLARATION OF INTEREST**

There were no declarations of interest.

**ITEM 3 WELCOME AND INTRODUCTIONS**

A welcome was extended to Sue Johansson, newly appointed Community Safety Coordinator, and to Tony Haven, who will be replacing Gary Durler of STA

**ITEM 5 REPORT**

**Strategic Framework for the Community Safety Committee including Terms of Reference, Membership and development of Committee priorities**

Council's Community Safety Coordinator presented the strategic framework for the Committee:

Amendments to Terms of Reference (additions in bold):

The Committee provides input on:

- Licensing issues.
- Alcohol-free zones.
- Policing strategies.
- Safety issues such as the security of open spaces, street lighting and transport.
- Community education.
- Alcohol-free venues for youth.
- Investigation and audit of community safety concern.
- Investigation and audit of physical locations where public safety could be improved.
- **The development and implementation of the Crime Prevention Plan**

Proposed amendments to Committee Membership:

- Tony Haven will replace Gary Durler of STA
- Cllr Lauren Elder has withdrawn from the CSC
- Representatives to be invited from:
  - Manly Chamber of Commerce;
  - Manly Youth Council

The proposed 2009 Meeting Schedule was approved by the Committee:

12 March	9 April	14 May	11 June
9 July	13 August	10 September	8 October
12 November	10 December		

Committee Priorities:

- Data from the BOCSAR Manly LGA Crime Report 2007 was presented to the Committee highlighting crime priorities in Manly.
- Suggestions were:
  - that a per capita comparison, if possible, be made for the priority crimes
  - Domestic Violence and Sexual Assault figures be presented
  - Theft from person in 2007 ranked Manly LGA as 7<sup>th</sup> worst in the State – this figure is most likely outdated. Manly LAC to confirm recent statistics
  - Manly LAC INTEL to provide more recent data for all priority crimes

**ACTION**

Community Safety Coordinator

Community Safety Coordinator

Manly LAC

- Fraud may mostly comprise leaving petrol stations without payment, although need data to support this
- Drink driving is a high priority for the Northern Beaches, although NSW Attorney General's Department have not prioritised this issue within their targets
- Updated crime priorities will be presented to the Committee at the April meeting taking into account the above suggestions, the Committee will then discuss setting Committee priorities.

ACTION

Community Safety Coordinator

**Recommendation**

The Committee recommends to the Council that it considers the Committee's approved strategic framework (attached).

**Item for Brief Mention**

The Committee recommends to the General Manager and Council:

- a) That the following objectives for the Committee be approved (new objectives in bold):  
The Committee provides input on:
  - Licensing issues.
  - Alcohol-free zones.
  - Policing strategies.
  - Safety issues such as the security of open spaces, street lighting and transport.
  - Community education.
  - Alcohol-free venues for youth.
  - Investigation and audit of community safety concern.
  - Investigation and audit of physical locations where public safety could be improved.
  - **The development and implementation of the Crime Prevention Plan**
  
- b) That the following changes to the membership of the Committee be approved:
  - Tony Haven will replace Gary Durler of STA
  - Cllr Lauren Elder has now withdrawn from membership
  - Representatives to be invited from:
    - Manly Chamber of Commerce;
    - Manly Youth Council

**ITEM 6 REPORT**

**Police Report:**

**Section 79 Application:**

Superintendent Dave Darcy gave a verbal report. He is preparing an application to the Director of the Office of Liquor, Gaming & Racing under Section 79 of the Liquor Act 2007 seeking:

- 2.00am cease trading,
- 2.30am close for all licensed premises in the Manly CBD.

Confirmation was sought regarding the status of the Section 104 imposed on The Steyne by Manly Council.

Community Safety Coordinator

**Security:**

The four Manly Council 'Night Owl' Rangers were working very well

with Police officers.

**ACTION**

Manly LAC asked the Committee to consider supporting a 'user pays policy' by requesting the Manly Liquor Accord to contribute the funds necessary for two constables to patrol the taxi and bus area on Friday and Saturday nights. Manly Council would need to manage these funds.

Manly Liquor Accord Chair advised that many members of the Accord were failing to pay for membership, and this was an issue which needs to be addressed before funding can be sourced from the Accord, so it is not possible to bring this proposal forward at this time.

**Venue Management Plan:**

The Venue Management Plan (VMP) had shown that early closing of licensed premises had resulted in a reduction of anti-social behaviour. Manly Police have determined that 50% of late night assaults continue to be unreported. Many hotels were also not reporting assaults on their premises. The majority of incidents on The Corso were caused by a small number of highly intoxicated persons. The responsible service of alcohol (RSA) should be a key focus for licensed premises, sometimes a change in management and security left premises vulnerable in enforcing their obligations. Strengthening RSA in licensed premises might be the tool to manage alcohol related anti-social behaviour.

Mayor Jean Hay referred to a recent meeting with Pittwater, Manly, Sutherland, Waverley and Randwick Council to discuss alcohol related issues in their LGA's. Each of these beach-side councils is experiencing similar issues to Manly. The aim is to develop a policy to be used to lobby Government for greater legislative control to deal with alcohol related anti-social behaviour.

**Late night transport:**

The late night buses which coincided with the 2.30am close under the VMP had resulted in reduced levels of malicious damage. STA confirmed that the frequency of late night bus services had resulted in fewer cases of aggression towards their staff, however there was an issue of ongoing funding for services.

**Development Application:**

Committee members raised concern about the recent DA submitted regarding the Manly Bathers Pavilion, and the subsequent pressure on Police resources. The Community Safety Coordinator has received this DA for comment.

Community  
Safety  
Coordinator

The following motion was moved:

That following the next Community Safety Committee meeting on 9 April 2009, and a briefing by Superintendent Darcy on the Section 79 application, the Community Safety Committee organise a delegation from Council and the Committee including MP Mike Baird & Cllr Dr Peter Macdonald to meet with the Minister of Office of Liquor, Gaming & Racing to:

- express concern about alcohol related anti-social behaviour in the Manly LGA;
- express strong support for the s79 application to the Minister
- request funding for harm reduction strategies including

mandatory levies to be paid by all members of the Manly Liquor Accord.

**ACTION**

**Recommendation:**

That Council considers the proposal from the Community Safety Committee to:

Organise a delegation from Council and the Committee including MP Mike Baird & Cllr Dr Peter Macdonald to meet with the Minister of Office of Liquor, Gaming & Racing to:

- express concern about alcohol related anti-social behaviour in the Manly LGA;
- express strong support for the s79 application to the Minister
- to request funding for harm reduction strategies including mandatory levies to be paid by all members of the Manly Liquor Accord.

**Item for Brief Mention**

**ITEM 7 REPORT**

**Rangers Report:**

Ranger activity was presented for the summer period

	<b>Dec 2008</b>	<b>Jan 2009</b>	<b>Feb 2009</b>
Abandoned vehicles Investigated	69	62	59
Fines Skateboards, Bikes & Blades	80	90	83
General Warnings, Bikes & Blades	13	8	14
Dangerous Dog Investigations	2	1	1
Noise complaints - by Night Owls	15	10	18
Homeless People Complaints/Action	1	2	2

**Recommendation**

That the information be noted and received.

**ITEM 8 REPORT**

**Risky Drinking Project:**

Posters and postcards for the 'Supply Means Supply' campaign have been distributed to licensed premises and liquor outlets throughout the Northern Beaches. Flyers highlighting parenting workshops were given out, Manly's workshop is planned for 6.30 – 9pm, Thursday 2<sup>nd</sup> April at Manly Senior Citizens Centre.

**Recommendation**

That the information be noted and received.

**ITEM 9 REPORT**

**Safety Rating System for Licensed Premises:**

The Committee was asked whether it would like to make a submission on this discussion paper by 31 March 2009. A small working party will work on this issue, and correspond by email in order to meet the submission closing date.

**Recommendation**

That the information be noted and received.

**ITEM 10 REPORT**

**Reports for consideration as future agenda items:**

To be considered in April:

- Graffiti
- Liquor Act 2007

- OLGR's Social Profile for Manly

**Recommendation**

That the information be noted and placed on Community Safety Committee's agenda for 9<sup>th</sup> April 2009.

**ITEM 11 REPORT**


**General Business brought to the attention of the Chair Prior to the Meeting and Approved for Consideration**

**Manly Community Centre:** Have reported that the number of homeless people in Manly is currently down from 37 to 15 people (includes 2 women), as they have been successful in securing accommodation for many. Manly Community Centre has established a model for managing this issue, with good support from the Manly Police. Manly Community Centre also identified a need to fund a domestic violence service in the area.

**Recommendation**

That the information be noted and received.

**CLOSE** Meeting closed at 10.00am



**Community Safety Committee  
Strategic Framework**

3 Year Plan  
2009 -12

**Strategic Framework for Committees**

- Background – Manly
- Context – Policy
- Terms of Reference and Membership
- Priorities: 3 Years 2009-12

**Background - Manly**

- At least six million day trippers and long stay visitors p.a., majority visiting during the summer months
- Manly Beach is considered one of the most popular and well known beaches in Australia and is the second most visited place for international tourists after Darling Harbour
- Half of all visitors arrive by ferry from the Sydney CBD
- The area's natural beauty, parks and beaches, shops and well-known restaurants, bars and hotels – over 80 in all – attract large crowds most weekends throughout the long Sydney summer, and many stay late into the night.

**Background - Manly**

- Manly Corso is the feature pedestrian strip for tourists leaving the ferry and going to the ocean beach
- The Manly area has accommodation with high occupancy rates and is also a popular destination for backpackers and other young international travellers
- Manly hosts a number of English language schools and an International College of Management, attracting a large population of foreign students
- There are many legal backpacker hostels in the area

**Background - Manly**

- Several times a year Manly hosts major events such as the Jazz Festival and the Food and Wine Festival, which attract extremely large numbers of visitors to the CBD
- Manly attracts weekly and weekend sporting, healthy lifestyle and fundraising activities and events involving the competitors and their support teams and families
- Many visitors also come to Manly to celebrate key events, such as Australia Day and New Year's Eve

**SHOROC as a WHO Safe Community:  
Indicators**

- An infrastructure based on partnership and collaborations, governed by a cross-sectional group that is responsible for safety promotion in their community
- Long-term, sustainable programs covering both genders and all ages, environments, and situations
- Programs that target high-risk groups and environments, and programs that promote safety for vulnerable groups

**SHOROC as a WHO Safe Community:  
Indicators**

- Programs that document the frequency and causes of injuries
- Evaluation measures to assess their programs, processes and the effects of change
- Ongoing participation in national and international Safe Communities networks.

**Context - The State Plan**

- **Rights, Respect and Responsibility.** Key goals are:
  - Keeping people safe**
    - Reduced rates of crime, particularly violent crime
    - Reduced Re-offending
  - Building harmonious communities**
    - Reduced levels of antisocial behaviour
    - Increased participation and integration in community activities

**Context - NSW Attorney General's Department**

- The Crime Prevention Division of AG's has developed a Crime Prevention Framework which is designed to achieve the targets for crime reduction identified in the State Plan.
- At a local level, the Crime Prevention Framework advocates the development of 'Safer Community Compacts', (local council Crime Prevention Plans), and Crime Prevention Partnerships between local councils, the NSW Police Force, and relevant government and community agencies.
- Crime prevention plans endorsed by the Attorney General's Department as a Safer Community Compact are eligible for Crime Prevention Grants.

**Context - NSW Attorney General's Department**

- The NSW Attorney General's Crime Prevention Division has identified priority crime types as:
- **Personal crime:**
  - non-domestic violence related assault
  - domestic violence related assault
  - sexual offences
  - steal from person
  - robbery

**Context - NSW Attorney General's  
Department**

- **Household crime:**
  - break and enter dwelling
  - motor vehicle theft
  - steal from dwelling
  - steal from motor vehicle
- **Anti-social behaviour:**
  - malicious damage

**Context – State NSW North East  
Sub-regional Strategy (2007)**

This strategy provides a broad framework for the long-term development of the area, guiding government investment and linking local and state planning issues:

- **Parks, Public Places and Culture: NE F4.2.1:**

In planning for Manly Town Centre, Manly Council should recognise and enhance the existing nightlife and entertainment cluster.

### Context - SHOROC Regional Employment Study (2008)

There is a growing potential for conflict between business uses and residential, particularly in town centres with a growing night time economy and growing proportion of residential dwellings.

Examples of residential mix in town centre:

Peninsula, Pacific Waves, complexes in Darley, Wentworth street and along the Manly Beach front

### Context – Manly Council's Management Plan (2008-11)

'Safe and Cohesive Manly'

Achieve long-term social and economic security

- 'to consider and adopt the Manly Crime Prevention Strategy', developing and implementing Community Safety initiatives as adopted by Council.

The Crime Prevention Plan is to focus on the following:

- Maintain external partnerships e.g. with police
- Research current data on criminal activity and anti-social behaviour
- Decrease fear of crime
- Devise appropriate communication strategies
- Monitor and evaluate the effectiveness of agreed strategies
- Facilitate a community with strong social bonds

### Objectives

- Consider and advise Council on ways various stakeholders in the community can work in partnership to improve community safety.
- The Committee provides input on:
  - Licensing issues.
  - Alcohol-free zones.
  - Policing strategies.
  - Safety issues such as the security of open spaces, street lighting and transport.
  - Community education.
  - Alcohol-free venues for youth.
  - Investigation and audit of community safety concern.
  - Investigation and audit of physical locations where public safety could be improved.

### Committee Membership

Councillor representatives:

Councillor Jean Hay Mayor AM  
 Councillor Barbara Aird  
 Councillor Lauren Elder  
 Councillor Alan Le Surf  
 Councillor Dr Peter Macdonald

2 Community representatives – Doug Robertson and Ray Mathieson

### Committee Membership

- 1 Representative from each of the following 11 organisations
- Manly Police
  - NSW Member for Manly
  - The Corso Precinct
  - Northern Beaches Health Promotion
  - Manly Cabs
  - Department of Corrective Services
  - Manly Community Centre
  - Manly Liquor Accord
  - State Transit Authority
  - Late Night Food Traders
  - Manly Drug Education Centre

### Committee Priorities 2009-12

- Crime priorities for Manly need to be selected from the BOCSAR Manly LGA Crime Report 2007
- These priorities will direct the draft Crime Prevention Plan
- Should the crime priorities of the BOCSAR Manly LGA Crime Report 2007 guide the Committee?
- If so, the Crime Prevention Plan will provide the strategic direction for the Committee
- Apply for funding from AG's

**SUMMARY OF RECORDED CRIME TRENDS IN NEW SOUTH WALES**  
BOCSAR September Quarter 2008

Offence category	Annual percentage change over the last 24 months	Average annual percentage change over the last 60 months
Murder*	Stable	Stable
Assault - domestic violence related	Down by 8.0%	Stable
Assault - non-domestic violence related	Stable	Stable
Sexual assault	Stable	Stable
Indecent assault, act of indecency and other sexual offences	Stable	Stable
Robbery without a weapon	Stable	Down by 2.7%
Robbery with a firearm	Down by 28.0%	Down by 15.0%
Robbery with a weapon not a firearm	Down by 19.2%	Down by 7.2%
Break and enter - dwelling	Down by 4.1%	Down by 5.6%
Break and enter - non-dwelling	Down by 4.9%	Down by 6.6%
Motor vehicle theft	Down by 6.4%	Down by 6.8%
Steal from motor vehicle	Stable	Stable
Steal from retail store	Stable	Stable
Steal from dwelling	Down by 7.8%	Down by 5.4%
Steal from person	Down by 9.6%	Down by 8.3%
Fraud	Down by 1.1%	Down by 0.5%
Malicious damage to property	Stable	Down by 0.4%

**Northern Beaches Statistical Subdivision - BOCSAR September Quarter 2008**

Type of offence	Number of recorded criminal incidents		Trend over 24 month period
	12 months ending 30 September 2007	12 months ending 30 September 2008	
Murder	2	1	N/A
Assault - domestic violence related	323	310	DOWN 12.6%
Assault - non-domestic violence related	702	706	STABLE
Sexual assault	69	76	STABLE
Indecent assault, act of indecency and other sexual offences	106	124	STABLE
Robbery without a weapon	54	63	STABLE
Robbery with a firearm	6	8	N/A
Robbery with a weapon not a firearm	25	14	N/A
Break and enter - dwelling	961	851	DOWN 11.6%
Break and enter - non-dwelling	560	622	STABLE
Motor vehicle theft	389	406	STABLE
Steal from motor vehicle	1 316	1 469	STABLE
Steal from retail store	439	334	STABLE
Steal from dwelling	564	379	STABLE
Steal from person	276	184	DOWN 28.1%
Fraud	739	693	DOWN 6.2%
Malicious damage to property	2 880	2 402	DOWN 19.4%

**Major Offences in Manly**  
BOCSAR Manly LGA Crime Report 2007

Issue	Number of Incidents Jan-Dec 2007	Percent that are alcohol related	2007 LGA Ranking (total = 143)	60 month Trend	Fits with State Plan?
Assault (non DV related)	298	Manly: 77% Sydney: 57% Pittwater: 62% Warringah: 45%	Manly: 53 Pittwater: 120 Warringah: 135	Stable	Yes
Malicious Damage to property	679	13%	Manly: 61 Pittwater: 117 Warringah: 121	Up 10.5%	Yes
Theft from Person	128	13% (48% in licensed premises)	Manly: 7 Pittwater: 49 Warringah: 70	Down 14.7%	Yes
Theft from motor vehicle	281	1%	Manly: 53 Pittwater: 77 Warringah: 96	Down 8.6%	
Fraud	220	n/a	Manly: 17 Pittwater: 68 Warringah: 48	Up 19.2% (Up 65.4% over 24 mths)	



**Manly Community Safety Committee**  
Priorities for 2009-2012

Key Result Area	Activities	Responsibility	Completion date	Measures
Assault				
Malicious Damage				
Theft from Person				
Theft from motor vehicle				
Fraud				